



citycounty insurance services
www.cisoregon.org

Request for Proposal (RFP)

Body Worn Camera & Evidence Management Solution

CIS (Citycounty Insurance Services)
1212 Court Street NE
Salem, OR 97301
(503) 763-3800

RFP Schedule	
Issuance of RFP:	March 15, 2017
Submission of Questions about the RFP:	March 29, 2017, 5:00 p.m. (PDT)
Proposal Due:	April 12, 2017, 5:00 p.m. (PDT)
Anticipated Contract Award:	May 15, 2017

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**REQUEST FOR PROPOSAL
FOR
Body Worn Camera & Evidence Management Solution**

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I. INTRODUCTION

A. PURPOSE

The purpose of this Request for Proposals (RFP) is to solicit offers from qualified vendors to provide a cloud-based Body Worn Camera (BWC) solution to law enforcement agencies that are members of CIS (Citycounty Insurance Services) on a group purchase basis. CIS insures approximately 150 law enforcement agencies, totaling over 3,000 law enforcement officers. It is CIS' intention to evaluate the proposals and engage in a master agreement for the pricing program. CIS would market the program to its members on behalf of the selected firm; members interested in purchasing the solution would engage in individual contracts with the selected firm based on the terms of the master pricing agreement between CIS and the firm.

It is CIS' expectation that the group purchasing approach to the BWC solution will provide CIS members with a high-quality product at a more favorable rate than they would be able to achieve on their own.

B. BACKGROUND

CIS is a public entity that provides insurance and risk management services to Oregon cities and counties and other public entities created by these cities and counties. Based in Salem, CIS was formed in 1981 by its parent organizations, the League of Oregon Cities and Association of Oregon Counties. The majority of cities and counties in Oregon participate in one or more CIS programs (property, liability, workers' compensation, and health benefits). These participating entities are considered CIS members.

II. SCOPE OF WORK

The successful vendor shall provide a discounted rate for a complete BWC solution available for purchase by any law enforcement agency that has general liability coverage with CIS. The law enforcement agencies will not be obligated to buy the BWC solution.

The BWC solution will include, but not be limited to, the following:

- Easy-to-use body-worn cameras that attach to uniforms with minimal alteration or interference. The cameras should be extremely durable, able to withstand inclement weather and various lighting conditions, provide a wide field of view, high resolution and the potential to capture audio. The camera batteries should be able to last the duration of an officer's regular shift and video footage should be able to be transferred wirelessly while out on patrol.
- A web-based evidence management solution to store uploaded videos. The solution should allow for secure access for law enforcement agencies to manage access for its employees as well as sharing videos with authorized outside users, such as prosecuting

attorneys. The system should be compatible with modern browsers and allow for unlimited storage of video evidence, housed in a CJIS compliant facility. This system should not require on-premise storage of video.

- A comprehensive training and implementation program to assist agencies with the BWC solution. This should include onsite and web-based training that would cover how to use and configure the cameras and the evidence management solution.
- A comprehensive warranty that handles replacement of damaged or defective cameras. The vendor should also provide support services to handle troubleshooting questions with the camera or the evidence management solution.

III. SCHEDULE AND SUBMITTAL

A. RFP AND EVALUATION SCHEDULE

Issuance of RFP:	March 15, 2017
Deadline to Submit Written Questions about the RFP:	March 29, 2017, 5:00 p.m. (PDT)
Proposal Due Date:	April 12, 2017, 5:00 p.m. (PDT)
Evaluation of Proposals, Finalists Selected:	April 18, 2017
Finalist Interviews (if necessary):	May 8-12, 2017
Anticipated Contract Award:	May 15, 2017
Commencement of Contract:	July, 2017

B. CIS CONTACT PERSON

Mark Snodgrass
Chief Information Officer
1212 Court St. NE
Salem, OR 97301
Email: msnodgrass@cisoregon.org
Phone: 503-763-3893

C. WRITTEN QUESTIONS

If proposers have questions about the RFP, they are encouraged to submit them as soon as possible, but no later than **March 29, 2017, 5:00 p.m. (PDT)**. Questions must be in writing and may be e-mailed to the contact person above. CIS will not be obligated to answer any questions received after the deadline, or any questions submitted in a manner other than as instructed above.

D. PROPOSAL SUBMITTAL

1. General

Proposals must be received by **April 12, 2017, 5:00 p.m. (PDT)**. Any proposal received after this date and time will not be considered.

Delivery of proposals by the specified deadline is the sole responsibility of the Proposer. CIS will not be responsible for, nor accept as a valid excuse, any delay the method of delivery used by the Proposer except where it can be established that CIS was the sole cause of the late receipt.

2. Method of Submittal

The proposal must be submitted in electronic form in an email to the CIS Contact Person identified above.

3. Evaluation Criteria

All proposals received in accordance with these RFP instructions will be evaluated to determine if they are complete and meet the requirements specified in this RFP. An award will be made to the Proposer whose offer is judged to be the most advantageous to CIS. CIS expressly reserves the right to reject all proposals and make no award under this RFP.

The following criteria will be considered in evaluating the proposals:

- Quality of the proposal, including an expressed understanding of CIS' requirements;
- Qualifications;
- Experience, particularly with similar projects;
- References;
- Staffing & Project Organization;
- Work Plan/Technical Approach;
- Cost Schedule;
- Miscellaneous, including exceptions/deviations
- The ability to work with large and small law enforcement agencies;
- The ability to work in both rural and urban settings;
- The ability to provide cameras to patrol and correctional staff.
- The ability to convert old video (data) from CIS members to proposer's platform

4. Finalist Interviews

Finalist interviews, if necessary, will be conducted at CIS' Tigard office, just outside of Portland, Oregon and will be scheduled between May 8 and 12, 2017. Interviews will include a demonstration of the entire solution as well as answer any specific questions.

IV. GENERAL INSTRUCTIONS

A. ORAL COMMUNICATIONS

Any oral communication by CIS' contact person(s) or designee concerning this RFP is not binding and shall in no way modify the RFP or the obligations of CIS, a proposer or selected firm(s).

B. CHANGES TO RFP

If it is necessary to make material changes to the RFP, CIS will e-mail written RFP addenda to all recipients of record of the original RFP and post such addenda on CIS' website (www.cisoregon.org/about/rfs). Recipients of record are those parties to whom CIS directly sent a copy of the RFP. Responses to written questions received by the specified deadline will be incorporated in an RFP addendum.

It is the responsibility of the proposer to inquire of CIS as to any addenda issued. This may be done by contacting the CIS Contact Person prior to the proposal submittal deadline. All addenda issued shall become part of the RFP.

C. EXCEPTIONS / DEVIATIONS

Any exceptions to or deviations from the requirements set forth in this RFP, must be declared in the proposal submitted by the Proposer. Such exceptions or deviations must be segregated as a separate element of the proposal under the heading "Exceptions and Deviations."

D. AUTHORIZATION TO DO BUSINESS

The Proposer must be authorized to do business in the State of Oregon and in the local jurisdiction in which it is located or where the work will be performed.

E. PRE-CONTRACTUAL EXPENSES

CIS shall not be liable for pre-contractual expenses incurred by a proposer in the preparation of its proposal and proposers shall not include any such expenses in their offers. Pre-contractual expenses are defined as expenses incurred by the Proposer to: (1) prepare and submit its

proposal to CIS; (2) negotiate with CIS on any matters related to this RFP; and (3) any other expenses incurred by the Proposer prior to the date of award, if any.

Issuance of this RFP and receipt of proposals does not commit CIS to award a contract. CIS reserves the right to postpone the award for its own convenience, to accept or reject any or all proposals received in response to this RFP, to negotiate with more than one proposer simultaneously, or to cancel all or part of this RFP.

F. WITHDRAWAL; PROPOSAL IRREVOCABLE FOR 90 DAYS

A Proposer may withdraw its proposal at any time prior to the submittal deadline by sending CIS a request in writing from the same person who signed the submitted proposal. As of the deadline for submittal, any proposal received by CIS and not withdrawn becomes an irrevocable offer available for acceptance by CIS immediately and for ninety (90) days thereafter. The Proposer is responsible for the accuracy of the proposal submitted, and no allowance will be made for errors or price increases that the Proposer later alleges are retroactively applicable.

G. DISPOSITION OF PROPOSALS

All materials submitted in response to this RFP become the property of CIS, except for information identified by the Proposer as being proprietary. A blanket statement that all contents of the proposal are proprietary will not be honored by CIS. Please note that as a public entity, CIS is subject to Oregon public records law, which may require the disclosure of information regarding proposals or a subsequent contract.

H. IMMATERIAL DEFECTS IN PROPOSAL

CIS may waive any immaterial deviation or defect in a proposal. CIS' waiver shall in no way modify the RFP documents or excuse the Proposer from full compliance with the RFP if awarded the contract.

I. WRITTEN AGREEMENT

The Proposer selected for contract award through this RFP shall be required to enter into a written agreement with CIS governing the provision of professional services to CIS members. The agreement will include pertinent terms and conditions set forth in this RFP and will reflect the Proposer's offer or the outcome of contract negotiations. The agreement will also include, to the extent applicable, the provisions described in Appendix A and any terms or conditions added by addendum.

It is anticipated that the Proposer may enter into separate agreements with subcontractors to fulfill the terms of this contract. CIS will not be a party to those separate agreements, nor in any fashion a guarantor or indemnitor of them.

J. TERM OF CONTRACT

If a contract is awarded through this RFP, it will be effective upon full execution of the agreement, which CIS expects to be **on or about July 1, 2017**. No agreement with CIS shall be in effect until a contract has been approved by the CIS Board of Trustees or designee, and has been signed by both parties.

K. NEWS RELEASES

News releases pertaining to any award resulting from this RFP may not be issued without the prior written approval of CIS.

V. PROPOSAL FORMAT AND CONTENT

The proposal submitted in response to this RFP must contain the information required in Sections A through E below. Brevity is preferred. For the questions in Sections B through D, please precede your answers with a restatement of the question. If you intend to use any subcontractors in fulfillment of services, information should be furnished for both your firm and the subcontractors where appropriate.

Submitting general marketing materials about your firm in lieu of providing specific answers to questions will not be acceptable. If you wish to submit marketing materials, you should do so as a separate addendum rather than as part of the formal response.

A. COVER LETTER

All proposals must include a cover letter addressed to the contact person in Section III,B above. At a minimum, the cover letter must contain the following:

- Identification of the Proposer, including business name, address and telephone number.
- Name, title, address, telephone number, and e-mail address of a contact person during the period of proposal evaluation.
- Acknowledgment of RFP addenda received, if any.
- A statement that the proposal shall remain valid for a period of not fewer than **ninety (90)** days from the due date for proposals.
- Any exceptions to any specified criteria in this RFP.
- Identification of any information contained in the proposal which the Proposer deems to be confidential or proprietary and wishes to be withheld from disclosure. A blanket statement that all contents of the proposal are confidential or proprietary will not be honored by CIS.

- Signature of a person authorized to bind the offering firm to the terms of the proposal.

B. QUALIFICATIONS, RELATED EXPERIENCE AND REFERENCES

1. Furnish background information about your firm, including date of founding, legal form (i.e., sole proprietorship, partnership, LLC, corporation/state of incorporation), number and location of offices, principal lines of business, number of employees, days/hours of operation and other pertinent data. Disclose any conditions (e.g., bankruptcy or other financial problems, pending litigation, planned office closures, impending merger) that may affect your ability to perform contractually. Certify that the firm is not debarred, suspended or otherwise declared ineligible to contract by any federal, state, or local public agency.
2. Describe your firm's experience and qualifications for providing the required services to CIS. Specifically highlight those qualifications that distinguish you from your competitors. The focus should be on recent experience within the last **five (5)** years that is relevant to the scope of work outlined in this RFP.
3. Provide at least two examples of recent implementations of your body-worn camera solution and how they benefited the law enforcement agency.
4. Provide at three current clients that CIS may contact as references. Describe the implementation of the client and include the name, job title, address, e-mail address, and telephone number of a contact person for each reference.
5. Describe why you feel your solution is unique and the factors that separate it from the competition.

C. STAFFING AND PROJECT ORGANIZATION

1. Identify the key personnel from your firm who would be assigned to this project. Include a brief description of the number of years with your firm, qualifications, professional certifications, job functions, current caseload, and office location(s). Designate an Engagement Manager who would be ultimately responsible for the relationship and a Project Manager who would provide day-to-day direction of the required work. Furnish brief resumes (not more than two (2) pages long) for all key personnel; include these as an appendix, not in the body of the proposal.
2. If more than two people will be assigned to CIS' project, include a simple organization chart that clearly delineates communication and reporting relationships among the project staff.

D. WORK PLAN / TECHNICAL APPROACH

1. Describe in detail what information, documents, staff assistance, facilities or other resources you would require from CIS or its members to complete your work; declare any critical assumptions upon which your work plan is based.
2. Describe succinctly how your firm would accomplish the work and satisfy CIS' objectives described in this RFP. If appropriate, divide the work into segments or tasks to represent milestones for measuring progress.
3. Describe the other deliverables you would provide to CIS and our members. State the purposes for which the deliverables can be used and any limitations your firm would impose on their usage.
4. CIS is looking to partner with a provider that requires minimal on-premise hardware for the agencies that purchase the solution. Describe how your solution leverages cloud storage for uploaded videos. Are there any storage limitations?
5. Does your evidence management system run in a Criminal Justice Information Service (CJIS) - compliant facility?
6. Describe the Body Worn Camera hardware. List the video viewing quality in various environmental conditions and the process of initiating recording, as well as any automatically triggered recording scenarios. List battery life, charging requirements etc.
7. Can recorded videos be uploaded to the evidence management system directly from the device or from a laptop/tablet in the patrol car? Or does uploading require using a docking station at the police station?
8. Does the camera capture any audio with the video recording? Please describe this feature.
9. Describe the warranty that is offered with the cameras. Describe the replacement process.
10. Describe your video management software features and any licensing restrictions. This should include how to manage videos that have been uploaded and share with outside users, such as legal counsel.
11. Does the Body Worn Camera require officers' uniforms to be altered in any way?

12. Describe the monthly invoice process after implementation is complete. For example, are agencies billed monthly per device? Can devices be added and subtracted each month?
13. Describe the training program that officers will receive to become familiar with the new cameras and evidence management system.
14. Describe the capabilities your system has for redacting videos for external viewing. Any limitations or additional fees for this capability?
15. Describe how your system will meet Oregon Revised Statutes for record retention.

E. PRICE SCHEDULE

CIS is seeking to offer a discounted rate to the over 150 law enforcement agencies that are members of CIS' program. Please provide a comprehensive breakdown of the costs that a law enforcement agency would incur if they purchased the BWC solution at this discounted rate. The cost breakdown should include one time fees, such as for hardware, software, or other implementation services, monthly recurring costs, training costs, additional warranty costs, and other optional monthly or one-time costs.

Monthly costs should contain the following, if they are applicable:

- Cost per camera
- Cost per user to access the evidence management solution
- Technical support costs
- Warranty costs
- Any other monthly costs
- Discounts afforded purchasers under this contract

One-time costs should contain the following, if they are applicable:

- Training (should indicate if it is a cost per officer attending or if it is one cost for the entire agency)
- Evidence management system setup and configuration
- Any other one-time costs

APPENDIX A – CIS CONTRACT CONSIDERATIONS

CIS contracts will be subject to the following standards. These are not exclusive and other contract clauses and provisions will obviously be applicable as well. However, these are areas respondents to CIS RFPs should be aware of in considering and preparing responses.

A. MANDATORY PROVISIONS:

1. Indemnity Provision. There shall be no provision requiring CIS to indemnify contractor for contractor's acts or omissions. Indemnity provisions should be mutual and reciprocal. Our standard indemnity clause is as follows:

Contractor agrees to hold harmless, indemnify, and defend CIS, and its officers and employee from and against all claims, suits, actions, losses, damages, liabilities, costs, and expenses of any nature resulting from, arising out of, or related to the acts or omissions of Contractor or its officers, employees, subcontractors, or agents in performance of services pursuant to this Contract. CIS agrees to hold harmless, indemnify, and defend Contractor and its officers and employees from and against all claims, suits, actions, losses, damages, liabilities, costs and expenses of any nature resulting from, arising out of, or related to the acts or omissions of CIS or its officers, employees, subcontractors, or agents pursuant to this Contract.

2. Independent Contractor Status. The following shall be included in CIS contracts:

Contractor shall perform the required services as an independent contractor and not as an "officer, employee, or agent" of CIS as those terms are used in ORS 30.260 through 30.300. Although CIS reserves the right to evaluate the quality of the service provided by Contractor, CIS will not control the means or manner of Contractor's performance.

3. Governing Law and Venue. CIS contracts shall subject to the laws of Oregon and venue for any disputes arising out of the contractual relationship. The contract shall include the following clause or the substantial equivalent:

This contract shall be governed by the laws of the State of Oregon without regard to principles of conflicts of law. Any claim, action, suit or proceeding between CIS and Contractor arising from or related to this contract shall be brought and conducted in the Circuit Court of Marion County for the State of Oregon; provided, however, if a claim must be brought in a federal forum, then it shall be brought in the U.S. District Court for the State of Oregon.

4. Insurance. Except under special circumstances, and with the approval and consent of CIS Executive Director, the following minimum insurance provisions shall be specified in the contract:

During the term of this contract, Contractor shall maintain in force insurance coverage compliant with the requirements listed below:

- a. Workers' Compensation insurance in compliance with ORS Chapter 656, if Contractor employs "subject workers".
- b. Comprehensive General Liability insurance applicable to the services provided to CIS, with a combined single limit, or the equivalent, of not less than \$1,000,000 each occurrence for Bodily Injury, Personal Injury, and Property Damage, including contractual liability coverage applicable to the indemnity provided under this contract.
- c. Automobile Liability insurance applicable to the operation of Contractor's trucks or automobiles with a combined single limit of not less than \$1,000,000 each accident for Bodily Injury and Property Damage, including coverage for owned, non-owned, and hired vehicles, as applicable.
- d. Notice of Cancellation or Change. There shall be no cancellation, material change, reduction of limits without 30 days prior written notice from the Contractor or its insurer(s) to CIS.
- e. Certificates of Insurance. As evidence of the insurance coverages required by this contract, the Contractor shall provide acceptable insurance certificates to CIS as soon as practicable upon written request by CIS. If requested, complete copies of insurance policies, shall be provided to CIS.

B. OTHER CONTRACT CONSIDERATIONS:

1. Limitations on Liability and Warranties. Responses to RFP's should include a description of any limitations on liability to either CIS or purported third party liability limitations contractor would propose to include in a contract with CIS. These provisions are disfavored and will be a consideration in our review and comparison of RFP responses.
2. Termination. While termination provisions are negotiable, any provision that would not permit CIS to terminate the contract with a reasonable notice period, without further obligation, would be strongly disfavored and allowed only with the consent of the Executive Director. Our preferred termination provision is as follows:
 - a. This contract may be terminated at any time by mutual written consent of the Parties.
 - b. CIS may, at its sole discretion, terminate this contract, in whole or in part, upon 30 days written notice to contractor. In the event of such a termination, CIS agrees to pay Contractor the fees and expenses reasonably incurred prior to such termination.

- c. CIS may terminate this contract immediately upon notice to Contractor, or at such later date as CIS may establish in such notice, if Contractor commits any material breach or default of any covenant, warranty, obligation or agreement under this contract, or fails to perform in a timely manner the services under this contract, and such breach, default, or failure is not cured within 10 business days after delivery of CIS' notice, or such longer period as CIS may specify in such notice.
 - d. Contractor may terminate this contract upon 10 days' written notice to CIS if CIS fails to pay Contractor pursuant to the terms of this contract and CIS fails to cure within 30 days after receipt of Contractor's written notice, or such longer period as Contractor may specify in such notice.
- 3. Dispute Resolution. Mandatory arbitration provisions are disfavored. Our position is that alternative dispute resolution is encouraged, but arbitration should be undertaken only when both parties agree to it at the time of the dispute. If arbitration is undertaken, we would not consent to the rules and procedures of the American Arbitration Association. Other standard rules are available, or the parties can simply agree to rules and procedures as they deem appropriate. Provisions requiring mediation as a precedent to other legal action are acceptable.